## AMENDED IN SENATE JUNE 11, 1998 AMENDED IN ASSEMBLY MAY 19, 1998 AMENDED IN ASSEMBLY APRIL 28, 1998 AMENDED IN ASSEMBLY MARCH 26, 1998

CALIFORNIA LEGISLATURE—1997-98 REGULAR SESSION

## **ASSEMBLY BILL**

No. 2721

## **Introduced by Assembly Member Miller**

February 23, 1998

An act to add Section 731 to amend Section 4955 of, and to add Sections 731, 4950, 4950.1, 4950.2, 4950.3, and 4950.4 to, the Business and Professions Code, relating to consumer affairs, and making an appropriation therefor.

## LEGISLATIVE COUNSEL'S DIGEST

- AB 2721, as amended, Miller. Healing arts licensees: unprofessional conduct: acupuncture licensees.
- (1) Existing law provides for the regulation of various enumerated healing arts professionals and specifies certain acts as constituting unprofessional conduct.

This bill would specifically provide that any person who is licensed, certified, registered, or otherwise regulated under those provisions and who engages in, or who aids or abets in, a violation of certain prostitution related crimes occurring in a the work area premises of, or the work area under the direct professional supervision or control of, that person is guilty of unprofessional conduct, and subject to disciplinary action

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against his or her license. The bill would also provide for the imposition of a civil penalty that may be assessed and recovered in a civil action brought by any district attorney and, upon recovery, to be paid to the treasurer of the county in which the judgment was entered.

(2) The Acupuncture Licensure Act provides for the licensing and regulation of any person who practices acupuncture or holds himself or herself out as practicing or engaging in the practice of acupuncture and provides for the imposition of fees in connection with that licensure. The Acupuncture Committee of the Division of Licensing of the Medical Board of California is responsible for administering the act. Licensing fees are deposited in the Acupuncture Fund, which is continuously appropriated to carry out the provisions of the act.

This bill would require the licensing of any person desiring to operate a place of practice for acupuncture, as specified, and would require the payment of new licensing fees. This bill would also require all places of practice and all instruments, apparatus, and apparel used in connection with the practice of acupuncture or other associated techniques to be kept clean and sanitary pursuant to standards established by the board, and would provide for inspections by the committee.

The bill would also provide that unprofessional conduct includes the revocation, suspension, or other discipline, restriction, or limitation imposed by another state or an agency of the federal government on a license or certificate to practice acupuncture on grounds that would have been grounds for disciplinary action in California.

Because the bill would result in an increase of revenue to the Acupuncture Fund, it would thereby make an appropriation.

Vote: majority. Appropriation: no—yes. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 731 is added to the Business and
- 2 Professions Code, to read:

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731. (a) Any person licensed, certified, registered, or 1 otherwise subject to regulation pursuant to this division who engages in, or who aids or abets in, a violation of Section 266h, 266i, 315, 316, or 318 of, or subdivision (a) or (b) of Section 647 of, the Penal Code occurring in the work premises of, or work area under the direct professional supervision or control of, that person, shall be unprofessional conduct. The certification, or registration of that person shall be subject 10 to denial, suspension, or revocation by the appropriate regulatory entity under this division.

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- (b) In addition to any penalty provided under any 13 other provision of law, a violation of subdivision (a) shall 14 subject the person to a civil penalty in an amount not to 15 exceed two thousand five hundred dollars (\$2,500) for the 16 first offense, and not to exceed five thousand dollars 17 (\$5,000) for each subsequent offense, which may be 18 assessed and recovered in a civil action brought by any district attorney. If the action is brought by a district attorney, the penalty recovered shall be paid to the treasurer of the county in which the judgment was entered.
- 23 SEC. 2. Section 4950 is added to the Business and 24 Professions Code, to read:
- 4950. (a) As used in this chapter, "place of practice" 26 means any office or other location used for the practice of acupuncture or where the use of oriental massage, 28 acupressure, breathing techniques, exercise, or nutrition, 29 including the incorporation of drugless substances and 30 herbs as dietary supplements to promote health, are performed or prescribed in connection with the practice of acupuncture.
- 33 (b) All places of practice shall be licensed by the 34 committee.
  - (c) This section shall not apply to any of the following:
- 36 (1) Facilities licensed by the State Department of 37 Health Services.
- (2) Licensed clinics as defined in Section 1204 of the 38 Health and Safety Code.

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(3) Licensed health facilities as defined in Section 1250 of the Health and Safety Code.

- (4) Licensed community care facilities as defined in Section 1502 of the Health and Safety Code.
- (5) The home of a nonambulatory patient when a 5 6 physician or registered nurse has provided a written note that the patient is unable to visit an acupuncture place of practice.
- 9 SEC. 3. Section 4950.1 is added to the Business and 10 Professions Code, to read:
- 4950.1. (a) Any person desiring to operate a place of practice shall make an application to the committee for 13 a license accompanied by the fee prescribed by this 14 chapter. The application shall be required whether the 15 person is operating a new place of practice or obtaining 16 ownership of an existing place of practice. The applicant, 17 if an individual, or each officer, director, and partner, if 18 the applicant is other than an individual, shall not have 19 committed acts or crimes that are grounds for denial of 20 licensure pursuant to Section 480.
- (b) Every license application for a place of practice 22 shall identify the name of the responsible licensee 23 manager who is to be responsible for, and act on behalf 24 of, the registered place of practice. The responsible 25 licensee manager shall not have committed acts or crimes 26 that are grounds for denial of licensure pursuant to Section 480.
- Substitution of the responsible licensee manager may 29 be accomplished by application to the committee if the following conditions are met:
- (1) The person substituted shall not have committed 32 acts or crimes that are grounds for denial of licensure pursuant to Section 480.
  - (2) No circumvention of the law is contemplated by the substitution.
- (c) A license issued pursuant to this section shall 37 authorize the operation of the place of practice only at the location for which the license is issued. Operation of the place of practice at any other location shall be unlawful unless a license for the new location has been obtained.

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(d) An application for renewal of the place of practice license shall be made annually. The board may, as part of the renewal process, make necessary inquiries of the applicant and conduct an investigation in order to determine if cause for disciplinary action exists.

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SEC. 4. Section 4950.2 is added to the Business and *Professions Code, to read:* 

- 4950.2. The committee shall withhold, suspend, or revoke the license of a place of practice under any of the 10 following circumstances:
- (a) When the licensee manager set forth in the 12 application submitted in accordance with Section 4950.1 13 ceases to become responsible for management of the 14 registered premises and no substitution of the responsible 15 licensee manager has been made by application as 16 provided for in that section.
- (b) When the licensee manager's license to practice 18 acupuncture has been revoked or suspended under 19 proceedings conducted in accordance with Chapter 5 20 (commencing with Section 11500) of Part 1 of Division 3 of Title 2 of the Government Code.
- (c) When it has been adjudicated in an administrative 23 hearing that the licensee manager has failed to keep the 24 premises and equipment in a clean and sanitary condition, in violation of Section 4950.3.
- SEC. 5. Section 4950.3 is added to the Business and 26 27 Professions Code, to read:
- 4950.3. A place of practice and all equipment, 29 instruments, apparatus, apparel, and supplies used in connection with the practice of acupuncture associated techniques shall be kept clean and sanitary at all times, and shall conform to the minimum standards established by the board.
- 34 SEC. 6. Section 4950.4 is added to the Business and 35 Professions Code, to read:
- 4950.4. A place of practice, including the equipment, 36 37 instruments, apparatus, apparel, and supplies located at a place of practice or otherwise in the possession of an acupuncturist for purposes of that practice, shall be open 40 to inspection by the committee, or its authorized

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representatives, during an inspection as part of a regular

- 2 inspection program by the committee, or during an
- 3 investigation initiated in response to a complaint that a
- 4 licensee has violated any law or regulation that
- 5 grounds for disciplinary action by constitutes 6 committee.
- SEC. 7. Section 4955 of the Business and Professions Code is amended to read:
- 4955. The committee may deny, suspend, or revoke, 10 or impose probationary conditions upon, the license of any acupuncturist if he or she is guilty of unprofessional conduct which that has endangered or is likely endanger the health, safety, or welfare of the public.

Unprofessional conduct shall include, but be 15 *limited to*, the following:

- (a) Securing a license by fraud or deceit.
- (b) Committing a fraudulent or dishonest act as an 18 acupuncturist resulting in substantial injury to another.
- (c) Using any controlled substance as 20 Division 10 (commencing with Section 11000) of the 21 Health and Safety Code, or dangerous drug or alcoholic 22 beverage to an extent or in a manner dangerous to 23 himself or herself, or to any other person, or to the public, and to an extent that the use impairs his or her ability to engage in the practice of acupuncture with safety to the public.
  - (d) Conviction of a crime substantially related to the qualifications, functions, or duties of an acupuncturist, the record of conviction being conclusive evidence thereof.
  - (e) Improper advertising.
- (f) Violating or conspiring to violate the terms of this 32 chapter.
  - (g) Gross negligence.
  - (h) Repeated negligent acts.
  - (i) Incompetence.
- (j) Except for good cause, the knowing failure to 36 protect patients by failing to follow infection control 37 guidelines of the committee, thereby risking transmission of blood-borne infectious diseases from licensee patient, from patient to patient, and from patient to

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licensee. In administering this subdivision, the committee shall consider referencing the standards, regulations, and guidelines of the State Department of Health Services developed pursuant to Section 1250.11 of the Health and 5 Safety Code standards, regulations, and the guidelines pursuant to the California Occupational Safety and Health Act of 1973 (Part 1 (commencing with Section 6300) of Division 5 of the Labor Code) for preventing the transmission of HIV, hepatitis B, and other blood-borne pathogens in health care settings. As necessary, the 10 committee shall consult with the Medical Board of the California Board of Podiatric Medicine, 12 California, the Board of Dental Examiners of the State of California, 13 14 the Board of Registered Nursing, and the Board of Vocational Nursing and **Psychiatric** Technicians. 15 to 16 encourage appropriate consistency in the implementation of this subdivision. 17 18

The committee shall seek to ensure that licensees are 19 informed of the responsibility of licensees and others to follow infection control guidelines, and of the most recent scientifically recognized safeguards for minimizing the risk of transmission of blood-borne infectious diseases.

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(k) The revocation, suspension, or other discipline, 24 restriction, or limitation imposed by another state upon 25 a license or certificate to practice acupuncture issued by 26 that state, or the revocation, suspension, or restriction of the authority to practice acupuncture by an agency of the 28 federal government, on grounds that would have been grounds for disciplinary action in California of a licensee 30 under this chapter.